Populists v. Theorists: Futures Markets and the Volatility of Prices\*

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In this paper, the divergence between popular and professional opinion on speculation (in general) and futures markets (in particular) is explored. Along the way, a synopsis of prevailing popular attitudes on futures markets is presented, and the outlines of formal models of futures markets and their implications for commodity price volatility are sketched. The heart of the analysis is a series of "natural" experiments provided by history. Briefly, the results presented in this paper strongly suggest that futures markets were associated with, and most likely caused, lower commodity price volatility.

## Introduction

Religious and social sentiments have generally aligned themselves strongly against the role of speculators, middlemen, and traders *writ large*. Only in relatively recent times has some of this stigma begun to wear off, yet popular resentment of such agents remains undeniably widespread. Of course, these same agents are celebrated in the lore of the economics profession. Smith, Walras, Keynes, and countless others have reserved crucial roles for them in the smooth functioning of capitalism.

Broadly then, what this paper attempts to address is the role of the middleman in the market. Specifically, the relationship between futures markets, speculation, and commodity price volatility is explored. This particular example is undoubtedly salient: in probably no other area do popular views and those of most economists more widely diverge.

The fundamental result of this paper is the futures markets are systematically related with lower levels of commodity price volatility. The means for establishing this result is a series of "natural" experiments in the establishment and prohibition of futures markets through time.

In what follows, the paper provides a brief overview of popular perceptions of the issue of prices and futures markets. Next, existing models of markets with storage and with both storage and futures markets are summarized and numerically analyzed. Finally, the historical behavior of commodity price volatility is examined.

#### **Prices and Futures Markets**

Even before the rise of organized commodity exchanges, popular sentiment has always been, at best, openly suspicious and, generally, openly hostile to the person of the middleman. Coming in between the producer and ultimate consumer, the role of the middleman—carrying

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with it sufficient price margins—has always been judged by physiocratic standards: productive of nothing, deserving of nothing. As Abba Lerner explains it, "the extraordinary usefulness of speculation...goes ill with the hostility which people who have to work for their living often develop against the mysterious gains that speculators make in offices while dealing in goods which they would not even recognize."<sup>1</sup>

This near-universal opprobrium has probably found no greater expression than that directed towards the various operators on commodity futures markets. Originating from the Civil-War-era trade in gold and pork, futures markets were established in recognizable form in the immediate post-Civil War period.<sup>2</sup> The images used to describe the trade as "an engine of wrong and oppression"<sup>3</sup> perpetuated by "a den of speculators whose operations are...pernicious"<sup>4</sup> and capable of introducing "gradual misery and ruin...upon all classes"<sup>5</sup> are prevalent throughout the contemporary literature on the subject.

At times, such rhetoric was met with a virtual call to arms. In the late nineteenth century United States, for instance, the worsening lot of farmers in the face of adverse weather conditions and increasing domestic and international competition gave way to the opening of the Granger Uprising in 1886, one of the chief platforms of which was the outright prohibition of

<sup>&</sup>lt;sup>1</sup> Lerner, *The Economics of Control*, p. 94.

<sup>&</sup>lt;sup>2</sup> Emery, *Speculation*; Williams, "The Origin." Notable exceptions to this chronology include the development in the 17<sup>th</sup> Century of both the Dutch grains and the Japanese rice markets. However, the secondary literature suggests that these markets were informal and sporadic in nature (as in the Dutch case—see de Vries and van der Woude, *First Modern Economy*) or operated under tenuous—and sometimes outright bizarre—circumstances (as in the Japanese case—compare Hamori et al., "An Empirical Analysis"; Schaede, "Forwards and Futures"; Wakita, "Efficiency"), lending doubt to their comparability to modern futures markets.

<sup>&</sup>lt;sup>3</sup> Committee on Agriculture, *Fictitious Dealing*, p. 322.

<sup>&</sup>lt;sup>4</sup> Hume, Art of Investing, p. 21.

<sup>&</sup>lt;sup>5</sup> Smith, *Commercial Gambling*, p. 3.

futures markets.<sup>6</sup> In typical populist fashion, the San Francisco Chronicle at that time called commodity speculation "a vicious occupation" and advocated forcing "gamblers to use counters other than wheat, the essential crop for so many farmers."<sup>7</sup>

The upshot of this agitation was the near passage of the Hatch (or alternatively, Washburn) bill in the Congress of 1892.<sup>8</sup> The Hatch bill had as its aim not the outright prohibition of futures contracts, but rather the imposition of a 10 percent flat-rate tax on all futures transactions in grains and cotton, effectively destroying the margin for speculators but preserving viable—albeit somewhat circumscribed—hedging opportunities for farmers and manufacturers.<sup>9</sup> Thus, its aim can be thought of as "throwing sand in the wheels" much like James Tobin's proposed tax on international capital transfers.

On the whole, the charges leveled against futures markets centered on their supposed effects on both the level and variation of commodity prices and were seen as a natural consequence of so-called "fictitious" or "wind dealing". These terms reflect the derogatory view of the chief feature of the newly emergent futures markets, namely (as one detractor bluntly put it) that it "enable[d] people to sell what they did not possess".<sup>10</sup> As unnatural as this seemed to many, their distrust was only enhanced when the amount of "wind wheat" traded in the United States surpassed the annual crop in 1872 (and soon amounted to nearly ten times annual

<sup>&</sup>lt;sup>6</sup> Bakken, "Historical Evaluation"; Cowing, *Populists*.

<sup>&</sup>lt;sup>7</sup> Quoted in Cowing, Populists, p. 17.

<sup>&</sup>lt;sup>8</sup> William H. Hatch was a representative from Missouri and chairman of the Committee on Agriculture responsible for the drafting of the bill. Likewise, William D. Washburn was a senator from Minnesota who sponsored the Hatch bill's counterpart in the upper house. Interestingly, this would be far from the last attempt made to limit, obstruct, or prohibit futures trading—Bakken, "Historical Evaluation," counts at least 330 bills introduced to Congress between 1884 and 1953.

<sup>&</sup>lt;sup>9</sup> Committee on Agriculture, *Fictitious Dealing*.

<sup>&</sup>lt;sup>10</sup> Comments in response to Hooker, "The Suspension," p.617.

production<sup>11</sup>) and when it was realized that actual delivery took place in only 3 percent of futures trades.<sup>12</sup> More often than not, these sentiments were expressed in nearly moralistic terms:

All the investment of this capital, all this infinite labor, all the employment of these people throughout the United States, the raiser of cotton and the grower of tobacco...we employ all these people, and all we can offer, after a year, on the markets of the world is 10,000 bushels of wheat, and any young fellow in Chicago who can raise \$250 can order his broker to sell as many bushels of wheat as we have grown at the cost of this infinite labor and investment of capital, and yet, so long as the \$250 and the broker's lung power is good, they can continue to offer 10,000 bushels every minute in competition with the 10,000 bushels of wheat which we produce...The men who grow cotton or wheat suffer from such competition. It is a destructive competition. These people extend nothing for their product, they have no capital employed, neither do they labor.<sup>13</sup>

Of particular concern to opponents of futures markets was the fear that a large number of short orders could precede harvests, heightening price volatility and forcing injurious terms of trade on farmers.

Of course, interested parties associated with the trade as well as a number of economists have always been quick to counter these conclusions. Most of these rejoinders tend to view reservations about "fictitious dealing" as understandable, but nonetheless naïve. This stems from the inviolable law of the futures market that offers to sell short must be counterbalanced by offers to go long (i.e., the value of contracts agreed to by sellers of futures expecting prices to fall must equal the value of contracts agreed to by buyers of futures expecting prices to rise). Thus, the volume of trading is, in a sense, irrelevant as all outcomes should be congruent with the initial equilibrium in the absence of asymmetric information. It is only with the revelation of information through time or individuals with access to superior information which will alter the initial equilibrium—a condition not unique to the operation of futures markets.<sup>14</sup>

<sup>&</sup>lt;sup>11</sup> Hoffman, "Grain Prices."

<sup>&</sup>lt;sup>12</sup> Cowing, *Populists*, pp. 5 and 14; Taylor "Speculation."

<sup>&</sup>lt;sup>13</sup> Committee on Agriculture, *Fictitious Dealing*, pp. 14-5.

<sup>&</sup>lt;sup>14</sup> For a formal proof of a like statement, see Kawai, "Price Volatility."

With respect to the question of the level of prices, a number of *ex-post* studies affirm the role of futures markets in narrowing the margin between the price paid to farmers and the price paid by consumers.<sup>15</sup> What is more, the various detractors of futures markets rarely were consistent in their stories: in the 1890s, the annual meeting of the National Association of Farmers passed a resolution "condemning future [sic] trading in wheat on the grounds that [it] lowered the price of wheat...Three weeks after this meeting, 500 members of the National Association of the Price of American Millers...passed a resolution condemning future [sic] trading on the grounds that it raised the price of wheat."<sup>16</sup>

The question, then, that this paper will address centers on the relationship between the operation of futures markets and the volatility of commodity prices.

#### **Expectations, Futures Markets, and Commodity Price Volatility**

As has been amply demonstrated before, it can be taken as given that hedging activity via futures market is functionally equivalent to the storage of goods over a wide range of production and storage characteristics.<sup>17</sup> The implications are, of course, straightforward. Futures markets can be responsible for lower price volatility in the absence of other aggravating factors. What remains to be determined is how does the introduction of pure speculators into the futures market affect theoretical results regarding price volatility.

In what follows, an attempt will be made to illustrate the approach of theorists on the issue. Making liberal use of existing work on the subject,<sup>18</sup> predictions are presented on the

<sup>&</sup>lt;sup>15</sup> Compare Brown, "Wheat and Flour Prices"; Larson, *The Wheat Market*; Rothstein, "America in the International Rivalry; and Working, "The Financial Results."

<sup>&</sup>lt;sup>16</sup> Boyle, *Speculation*, p. 125.

<sup>&</sup>lt;sup>17</sup> Newbery and Stiglitz, *The Theory*; Williams, *The Economic Function*; and Williams and Wright, *Storage*.

<sup>&</sup>lt;sup>18</sup> Nerlove, "Adaptive Expectations"; Turnovsky, "Futures Markets"; and Turnovsky, "The Determination."

relative volatility of commodity prices in the absence of futures markets (modeled as an adaptive expectations equilibrium with storage) and in the presence of speculative futures markets (modeled as a rational expectations equilibrium).

The reasons for this modeling choice are clear. One of the most authoritative experts on futures markets declares that "the perfect futures market [is] defined as one in which the market price would constitute at all times the best estimate that could be made, from currently available information, of what the price would be at the delivery date of the futures contracts." Consequently, realized "futures prices are *reliably* anticipatory" because "they represent close approximations to the best possible current appraisals of prospects for the future."<sup>19</sup> This, of course, almost exactly corresponds to the classic formulation of rational expectations as expounded by John Muth.<sup>20</sup>

#### An Adaptive Expectations Model (with storage but no futures market)

Consider the system of equations below.

- (1)  $D_t = A aP_t + u_t, \ a \ge 0,$
- (2)  $S_t = B + bP_{t,t-1}^* + v_t, \ b \ge 0,$
- (3)  $P_{t,t-1}^* P_{t-1,t-2}^* = \gamma [P_{t-1} P_{t-1,t-2}^*], \ 0 \le \gamma \le 1,$
- (4)  $I_t = \alpha [P_{t+1,t}^* P_t], \ \alpha > 0,$
- (5)  $D_t + I_t = S_t + I_{t-1}$ ,

<sup>&</sup>lt;sup>19</sup> Working, "New Concepts," pp. 446-7, italics in original. For earlier formulations of this view, see Working, "The Investigation" and Working, "A Theory."

<sup>&</sup>lt;sup>20</sup> Muth, "Rational Expectations."

where  $D_t$  = demand in time t,  $S_t$  = production in time t,  $I_t$  = augmentation to inventory between time t and t+1,  $P_t$  = price in time t,  $P_{t,t-1}^*$  = expected price in time t formed in time t-1,

(*a*, *b*, 
$$\gamma$$
,  $\alpha$ ) are constants,  $E(u_t) = E(v_t) = 0$ ,  $E(u_t^2) = \sigma_u^2$ ,  $E(v_t^2) = \sigma_v^2$ , and  $E(u_t v_t) = 0$ .

The intuitive basis of this system is quite straightforward: current demand depends on price, supply depends on the previous period's adaptive-expectations forecast of price, inventories rise with expected price differentials, markets must clear by equating current demand and inventory holdings with supply and the previous period's inventory, and supply and demand shocks are random and independently distributed with finite variances.

By substituting into the market clearing condition (5) and eliminating the expected price terms, we arrive at the following equation which describes the price dynamics of the system.

(6) 
$$\frac{\gamma A - a[P_t - (1 - \gamma)P_{t-1}] + u_t - (1 - \gamma)u_{t-1} + \alpha \gamma P_t - \alpha [P_t - (1 - \gamma)P_{t-1}] =}{B\gamma + b\gamma P_{t-1} + v_t - (1 - \gamma)v_{t-1} + \alpha \gamma P_{t-1} - \alpha [P_{t-1} - (1 - \gamma)P_{t-2}]}.$$

The average long-run market clearing price can be defined as

(7) 
$$\overline{P} = \frac{A-B}{a+b}$$
,

and the deviation of the current price from the long-run price as

(8) 
$$p_t = P_t - \overline{P}$$

Rewriting (6) in deviation terms, we arrive at

(9) 
$$p_t + \left[\frac{\gamma b - (a + 2\alpha)(1 - \gamma)}{a + \alpha(1 - \gamma)}\right] p_{t-1} + \left[\frac{\alpha(1 - \gamma)}{a + \alpha(1 - \gamma)}\right] p_{t-2} = \frac{e_t - (1 - \gamma)e_{t-1}}{a + \alpha(1 - \gamma)}$$
, where  $e_t = u_t - v_t$ ,  $E(e_t) = 0$ , and  $E(e_t^2) = \sigma_e^2 = \sigma_u^2 + \sigma_v^2$ .

Assuming  $\gamma > 0$  and  $a(2-\gamma) - \gamma b + 4\alpha(1-\gamma) > 0$  for stability in equilibrium, the finite asymptotic variance of spot prices in the adaptive expectations case is given by the following expression:

(10) 
$$\sigma_a^2 = \frac{\{\gamma[a+2\alpha(1-\gamma)]+2(a+b)(1-\gamma)\}\sigma_e^2}{a(a+b)[a(2-\gamma)-\gamma b+4\alpha(1-\gamma)]}$$

Thus, it can be shown that increased storage ( $\alpha$ ) as well as increased response by demand to price (a) reduces long-run price variance. Conversely, more responsive expectations ( $\gamma$ ) raise long-run price variance while an increased response by supply to expected price (b) has ambiguous results.

## A Rational Expectations Model (with storage and a futures market)

In the specification that follows, futures contracts are assumed to take a particular form, namely producers enter a contract at the time of the production decision for future delivery once production has taken place. The model is summarized by the following set of equations.

$$(11) D_t = A - aP_t + u_t$$

- (12)  $S_t = \mu [B + bP_{t,t-1}^f] + (1 \mu) [B + bP_{t,t-1}^*] + v_t,$
- (13)  $I_t = \alpha [P_{t+1,t}^* P_t],$
- (14)  $P_{t,t-1}^* = P_{t,t-1}^f = E_{t-1}(P_t \mid \Omega_{t-1}),$

$$(15) D_t + I_t = S_t + I_{t-1}$$

where demand (11) and the market clearing condition (15) are as before and the term  $E_{t-1}(P_t \mid \Omega_{t-1})$  in equations (14) represents the rational-expectations prediction of price in

time *t* contingent upon the information set  $(\Omega)$  at time *t-1*. The remaining equations, (12) and (13), incorporate the new rational-expectations price forecast into the inventory and production decisions as before. One notable alteration is that producers now can market a portion of their future output  $(\mu)$  at a price of  $P_{t,t-1}^{f}$  in time *t-1* for delivery in time *t*. Also of note is that fact that the model makes no assumptions on who holds inventories or who engages in futures contracts; thus, we can as easily think of these functions being taken up by a separate group of speculators as the producers and consumers of the model, that is, pure speculation is implicitly captured in the model.

Following the example set above of substituting terms in the market clearing condition as well as defining an average long-run price (7) and deviations from average long-run price (8), we arrive at the following expression for the behavior of spot prices in terms of conditional expectations.

$$(16) - ap_t + \alpha [E_t(p_{t+1} \mid \Omega_t) - p_t] + u_t = bE_{t-1}(p_t \mid \Omega_{t-1}) + v_t + \alpha [E_{t-1}(p_t \mid \Omega_{t-1}) - p_{t-1}],$$

which, after taking conditional expectations at time *t*-1, becomes

(17) 
$$\alpha E_{t-1}(p_{t+1} \mid \Omega_{t-1}) - [2\alpha + a + b]E_{t-1}(p_t \mid \Omega_{t-1}) + \alpha p_{t-1}$$

From this expression, it can be shown that the asymptotic variance of spot prices in the rational expectations case is equal to

(18) 
$$\sigma_r^2 = \frac{2\alpha^2 \sigma_e^2}{-[b^2 + 2\alpha b]\theta^2 + [2\alpha^2(a+b) + 2\alpha b(a+2b) + b^2(a+b)]\theta}$$
, where  
 $e_t = u_t - v_t$ ,  $E(e_t) = 0$ , and  $E(e_t^2) = \sigma_e^2 = \sigma_u^2 + \sigma_v^2$  as before and  $\theta = [(a+b)^2 + 4\alpha(a+b)]^{1/2}$ .<sup>21</sup>  
Forming the ratio of spot price volatility under rational expectations (denoted with an *r*) and

adaptive expectations (denoted with an a), we find that

<sup>&</sup>lt;sup>21</sup> The interested reader can consult Turnovsky, "Futures Markets."

(19) 
$$\frac{\sigma_{p,r}^2}{\sigma_{p,a}^2} = \frac{\sigma_{p,r}^2}{\sigma_{p,a}^2} (a, b, \alpha, \gamma)$$

as the  $\sigma_e^2$  terms cancel out if we assume identical shocks under the two models.

Numerical analysis of this ratio reveals that for all possible combinations on the following plausible ranges of the parameter values,<sup>22</sup> ( $.25 \le \gamma \le 1$ ,  $0 \le a \le 10$ ,  $0 \le b \le 10$ ,  $0 \le \alpha \le 2$ ), the ratio is less than unity, i.e. the models jointly imply that price volatility should be less with futures markets than without. It is only when  $\gamma$  (the adaptive expectations adjustment parameter) approaches zero that we see the ratio ever exceed one, as illustrated in Figures 1 through 3.

Thus, existing models of futures markets do provide some insight and testable predictions on the behavior of commodity price volatility. However, what they do not necessarily provide are answers to the following questions: What are reasonable values for all of the model's parameters? Will the results be invariant to the type of commodity considered? Will the parameter values themselves remain constant before *and* after the introduction of futures markets? Lacking conclusive answers to these questions, in the next section, we will instead look at the evidence on the behavior of prices to see if the predictions of the model hold up.

## The Historical Behavior of Prices and Futures Markets

The task at hand is to determine what, if any, effect did futures markets have on the historical behavior of prices. The remainder of the paper considers various "natural" experiments on this common theme. At all times, though, use is made of a general analytical framework: first, the level of volatility with and without futures markets is determined; second,

standard empirical work on the subject<sup>23</sup> outlines two elements of volatility—seasonal and intraseasonal (e.g., month-to-month) variation—which allows for a rough decomposition of the changes in volatility; finally, an attempt is made to identify the time horizon over which futures market acted.

The criteria used to determine the effect of futures markets on price behavior are the following:

(I) 
$$\frac{\sigma_s}{\mu_s}$$
, i.e., the coefficient of variation (simply the standard deviation of a sample

divided by its mean) to capture the general volatility effect;

(II) 
$$\frac{\sum_{t=2}^{n} abs(p_t - p_{t-1})}{N}$$
, i.e., the average of the absolute value of the period-to-period

change to capture intra-seasonal variation

(III) 
$$\frac{\max(P_s) - \min(P_s)}{\mu_s}$$
, i.e., the range over the sample average of prices, again to

capture intra-seasonal variation;

(IV) 
$$\frac{L(\beta_1, \beta_2, \sigma^2)}{L(\beta, \sigma^2)} = \frac{\exp\{-\frac{1}{2\sigma^2} [\sum_{t=1}^{T_1} (y_t - x_t^{'}\beta_1)^2 + \sum_{t=T_1+1}^{T_2} (y_t - x_t^{'}\beta_2)^2]\}}{\exp\{-\frac{1}{2\sigma^2} \sum_{t=1}^{T} (y_t - x_t^{'}\beta)^2\}}, \text{ i.e., a likelihood}$$

ratio test on the existence of a structural break in the deterministic components of prices to capture seasonal variation. More specifically,  $k^{\text{th}}$ -order Fourier approximations of the unknown

<sup>&</sup>lt;sup>22</sup> In Beck, "Futures Markets," the author uses a value of gamma equal to .5 and alpha equal to 1.25 which, in turn, are based on the estimates of Nerlove, "Adaptive Expectations," and Working, "Hedging Reconsidered."

<sup>&</sup>lt;sup>23</sup> Hieronymus (1960), "Effects of Futures"; Powers, "Does Futures Trading"; and Naik, *Effects of Futures*.

seasonal functions are estimated in the absence and presence of futures markets with the following regression equation:

(20) 
$$p_{it} = \alpha + \sum_{j=1}^{k} [\theta_j \cos(2\pi j m_t / 12) + \phi_j \sin(2\pi j m_t / 12)] + e_{it}$$

where  $p_{it}$  is the *i*<sup>th</sup> observation in month *t*,  $m_t$  is the month of the year, and *k* is set to two or four, depending on sample size. The residuals from estimating (20) in the absence and presence of futures markets are then compared to the residuals over the entire sample. Thus, the fourth criteria allows one to test whether there is any dampening (exacerbation) of seasonal fluctuations in commodity prices from the time of the establishment (prohibition) of a futures market.

## The Establishment of Future Markets, 1865-1956

The first set of markets considered are those for which we can match the initial establishment of futures markets with relevant commodity price data.<sup>24</sup> To give the reader some sense of the underlying behavior of prices, Figures 4 through 6 show the corresponding time-series before and after the establishment of futures markets (demarcated by the solid vertical line).

Summary statistics based on the four criteria outlined above are presented in Table 1 below. One can clearly see that there were discernible volatility effects associated with the establishment of future markets for the six of the eight different commodities, especially in the medium- to long-term (i.e., over three and five year horizons). More importantly, the results demonstrate that for all eight commodities considered futures markets were associated with a considerable and significant dampening of seasonal effects. On the face of it, then, the results

<sup>&</sup>lt;sup>24</sup> The main source for the dates of the establishment of futures markets was Hoffman, *Future Trading*.

seem to favor the interpretation that futures markets do generally reduce commodity price volatility.

Of course, this type of exercise is somewhat unsatisfying. Other factors might be expected to have contributed to or be responsible for these changes in price volatility, especially given that futures markets are only observed at a *later* date than the control periods. This has been a common weakness identified throughout the literature.<sup>25</sup> To supplement these exercises, two further natural experiments are explored below, one in which futures markets are switched "off" and one in which futures markets are switched "off" and then back "on".

#### The Prohibition of the Chicago Onion Futures Market, 1958

After extensive testimony and debate, the United States Congress in the fall of 1958 passed Public Law 85-839, otherwise known as the Onions Futures Act.<sup>26</sup> The intent of the Senate Committee on Agriculture and Forestry was clear: given "that speculative activity in the futures markets causes such severe and unwarranted fluctuations in the price of cash onions...[a] complete prohibition of onion futures trading in order to assure the orderly flow of onions in interstate commerce" was enacted.<sup>27</sup> Beyond its admittedly obscure nature, this law is

altered between passage and enforcement.

<sup>&</sup>lt;sup>25</sup> Tomek, "A Note." One of the best examples of this problem is Boyle, *Chicago Wheat Prices*, in which the author argues on the basis of an enormous wealth of price data (100,000+ observations) that the establishment of the CBOT futures market was responsible for the marked decrease in price volatility between 1841 and 1921—a time of obvious technological and commercial improvement quite apart from futures markets. More sophisticated "before and after" analysis on the U.S. grain trade does, however, support the contention that the CBOT futures markets reduced commodity price volatility; compare Netz, "The Effect," and Santos, "Did Futures Markets."

<sup>&</sup>lt;sup>26</sup> The law was "effective, in practice, on 10 November 1959, when a U.S. District Court held the act constitutional and dissolved an injunction that had restrained prior enforcement of the act." Quoted in Working, "Price Effects," p. 3. While no appeal was forthcoming, it is an open question to what extent behavior on the futures market was

<sup>&</sup>lt;sup>27</sup> United States Congress, 2<sup>nd</sup> Session, Senate Report no. 1631, p. 1.

significant in that it marks the first and only time in the history of the United States that futures trading in any commodity was banned.

Much of the impetus to the bill's passage could be explained by a basic lack of knowledge of the workings of the onion market. The practice of carrying crops from year to year is for all practical purposes nonexistent. This condition gives way to a natural and sometimes large adjustment in price as the harvest approaches (allowing new information to be processed by market participants) and existing inventories are changed. The finding that there was appreciable price volatility in this particular case should have come as no surprise.<sup>28</sup> But as one noted commentator on the proceedings observed, "it seems clear that futures trading in onions was prohibited simply because too few members of Congress believed that the onion futures market was, on balance, economically useful."<sup>29</sup>

Previous work on the topic of price behavior before and after the passage of the Onions Futures Act has lent support to both sides—some finding an aggravation of onion spot prices after passage<sup>30</sup> and some finding no effect at all.<sup>31</sup> As Table 2 below shows, there is reason to believe that futures markets were again associated with lower levels of price volatility. Even though two of the four statistics (namely, the coefficient of variation and the range-over-average figure) fail to corroborate this interpretation, one might note that these results are primarily generated from the massive increase in the average price of onions over the period (from \$1.30 to nearly \$2.50 per 50 pound sack, clearly seen in Figure 7 below). Another aggravating factor in the statistics for the five-year horizon is one identified by earlier researchers: the aftermath of the Korean War and the accompanying drop in war-time procurements by the Department of

<sup>&</sup>lt;sup>28</sup> Commodity Exchange Authority of the United States Department of Agriculture, "Speculation."

<sup>&</sup>lt;sup>29</sup> Working, "Futures Markets," p. 16.

<sup>&</sup>lt;sup>30</sup> Gray, "Onions Revisited."

Defense. After accounting for these concerns, it seems that the combined evidence on the average monthly movement of prices (which, of course, makes no recourse to the highly variable figures for average price) and the likelihood-ratio test (which is also significant given the highly seasonal nature of the onions market) is in accord with the interpretation of dampening effects of futures markets on commodity price volatility.

#### The Prohibition and Rehabilitation of the Berlin Wheat Futures Market, 1897-1900

In the wake of a disastrous harvest in 1891 at home and Russia, grain consumers in the German Reich suffered an increase both in the level and volatility of prices. Public agitation against speculative ventures on the Bourse was met with open arms, given the dominance of agrarian, landed interests in the Reichstag at the time.<sup>32</sup>

An Imperial Commission was established late in the year to investigate the workings and effect of the various mercantile, produce, and stock exchanges of the land. Hearings and debate were closed in November, 1893, and a bill based on the Commission's Report appeared in the Reichstag in December, 1895, which was passed in June, 1896.<sup>33</sup> The Exchange Act of 1896 treated the Berlin Produce Exchange in particularly severe fashion. From 1 January 1897, the Produce Exchange had to incorporate representatives of agricultural and milling interests into their executive committees, the publication of contract future and spot prices was prohibited, and the dealing in grain futures was banned outright.<sup>34</sup>

<sup>&</sup>lt;sup>31</sup> Economic Research Service of the United States Department of Agriculture, "Effects of Futures Trading."

<sup>&</sup>lt;sup>32</sup> Lexis, "The New German Exchange Act."

<sup>&</sup>lt;sup>33</sup> Emery, *Speculation*.

<sup>&</sup>lt;sup>34</sup> Flux, "The Berlin Produce Exchange."

As a result, purely speculative transactions fell into insignificance.<sup>35</sup> The consequences were disastrous: "Through its important and direct connection with the provinces and foreign countries, Berlin was formerly one of the most influential markets of Europe, but [after] the law against grain futures went into force, it dropped to the rank of a small provincial market."<sup>36</sup> With time, it became apparent that the Exchange Act constituted "a drastic and radical piece of class legislation" with the aim of forwarding the interests of the Agrarians alone.<sup>37</sup> It also became apparent that it had seemingly failed to accomplish its most touted benefits, a rise in and stabilization of commodity prices. With a changing political composition of the Reichstag and growing hostility to Agrarian interests, the Exchange Act was rescinded early in 1900. In April of that year, the futures market in grain was reopened in Berlin.

Having traced this particularly interesting experience with futures markets, a return to the question at hand is in order, namely what was the response of prices to changes in the organization of futures markets. As before, the time-series behavior of prices is analyzed over varying horizons—this time over three- and one-year windows—but with more high frequency (daily) data, allowing for higher power in our tests on commodity price volatility.<sup>38</sup>

The time-series behavior of prices is depicted in Figure 8 below. It should be borne in mind that the relevant comparisons should now be made between the middle and the outlying sections of the figure (whereas before, the comparison was always one half versus the other). A

<sup>&</sup>lt;sup>35</sup> Hooker, "The Suspension," and Department of State, "Working."

<sup>&</sup>lt;sup>36</sup> Department of State, "Working," p. 6.

<sup>&</sup>lt;sup>37</sup> *Ibid.*, p. 4.

<sup>&</sup>lt;sup>38</sup> The use of a one-year time horizon also allows us to fully separate out any noise arising from the Spanish-American War (from April 1898 to March 1899). In exploratory regressions the war was not clearly associated with heightened volatility in the Berlin market as neither Spain nor the United States was a major source of imports (or destination of exports) for Germany at the time. The reported results confirm the previous findings on the effects of futures markets, irrespective of the inclusion of the period coinciding with the war.

casual glance seems to confirm the prevailing view on futures markets. Indeed, the statistics on wheat price volatility presented in Table 3 also confirm this view. On all accounts save one, futures markets were strongly associated with dampened commodity price volatility, regardless of the time horizon considered.

An even clearer picture of the effects of the German experience with futures markets emerges if we consider contemporaneous developments in international markets. In Table 4, price data from Liverpool and New York City suggests that the prohibition of futures markets in Berlin *raised* the volatility of wheat prices when the volatility of wheat prices was *declining* in world markets and that the rehabilitation of futures markets in Berlin *lowered* the volatility of wheat prices when the volatility of wheat prices was *increasing* in world markets. This asymmetry in the performance of the Berlin market vis-à-vis the world market, thus, indirectly highlights the role played by futures markets in determining the volatility of prices.<sup>39</sup>

## Conclusion

In considering the relationship of commodity futures markets and prices, this paper has tried to reconcile a divergence between popular and (roughly speaking) professional opinion. This divergence is the perceived effects of futures markets on level of commodity price volatility. Along the way, a rough—but representative—synopsis of prevailing popular attitudes on futures markets was considered, and the outlines of formal models of futures markets and their implications for commodity price volatility were sketched. The heart of the analysis was a series of "natural" experiments provided by history. Bringing an explicitly empirical approach to these experiments, this paper allows for a few positive conclusions. At a minimum, there is no

<sup>&</sup>lt;sup>39</sup> It should also be noted that there was no change in German protectionism during the period from 1896 to 1901.

evidence for the claim that futures markets are associated with higher commodity price volatility. Indeed, the results presented in this paper strongly suggest the opposite: futures markets were associated with, and most likely caused, lower commodity price volatility. A task remaining for future research, of course, is to determine the exact mechanisms by which futures markets were able to affect this result, whether it be through heightened sensitivity in production or in storage.

## **APPENDIX I: COMMODITY PRICE SOURCES**

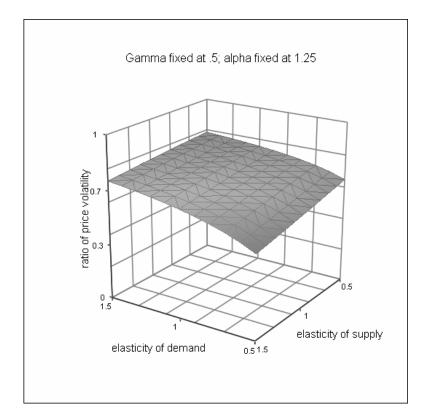
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- New York City, Rubber, monthly prices (cents per pound of ribbed and smoked Para Island Plantation sheets), 1921-31: Taken from the Global Financial Database.
- New York City, Sugar, monthly prices (cents per pound of raw, 96 degree centrifugal cane sugar), 1909-19: Taken from the Global Financial Database.
- New York City, Wheat, daily prices (marks per 1000 kg. of mittel-qualität), 1896-1901: Vierteljahrshefte zur Statistik des Deutschen Reichs. Berlin: Verlag von Puttkammer & Mühlbrecht, various years.
- *Philadelphia, Coffee, monthly prices (dollars per hundredweight of Rio prime), 1877-87:* Taken from the *Global Financial Database.*

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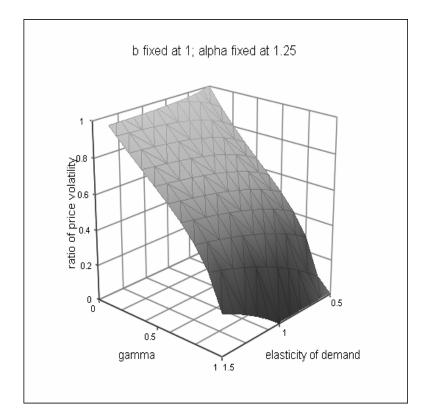
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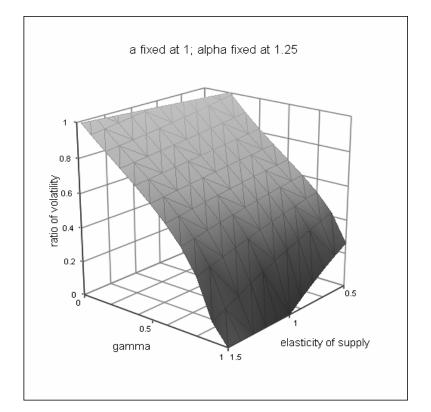
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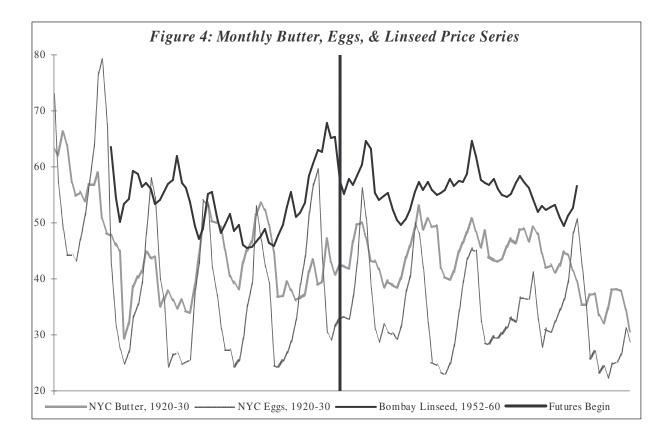
# Figure 1: Ratio of Commodity Price Volatility against Elasticity of Supply and Elasticity of Demand

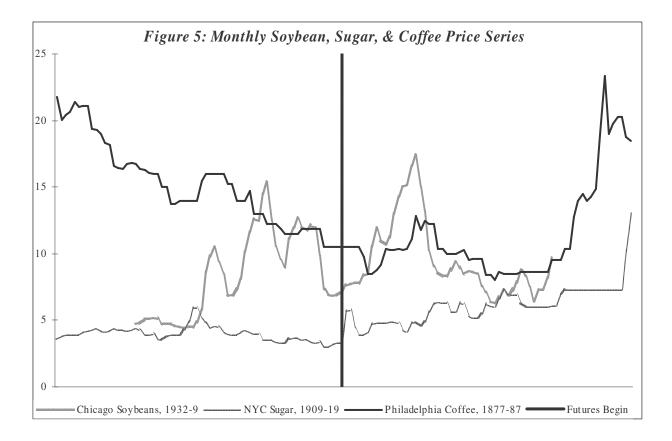


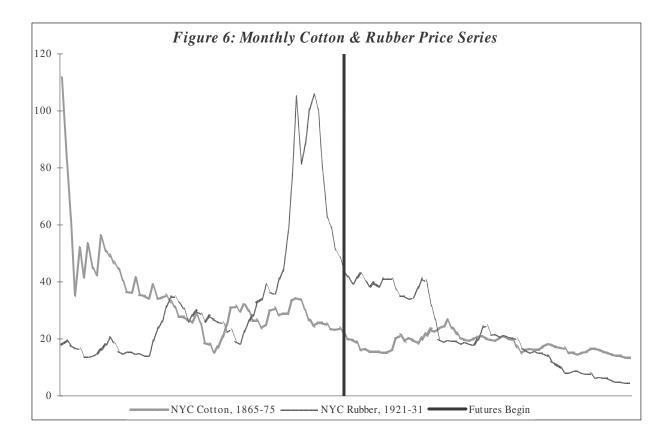
# Figure 2: Ratio of Commodity Price Volatility against Elasticity of Demand and Adaptive Expectations Parameter



## Figure 3: Ratio of Commodity Price Volatility against Elasticity of Supply and Adaptive Expectations Parameter



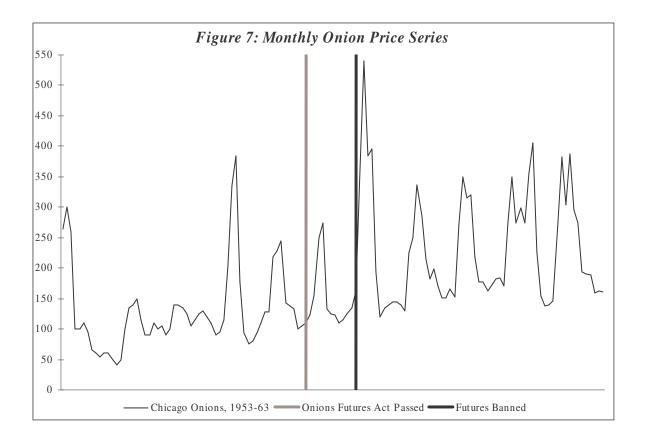




	5 YEARS		3 YEARS		1 YEAR	
NYC COTTON, 1865-75 (monthly)	Without futures	With futures	Without futures	With futures	Without futures	With futures
I. Coefficient of variation	0.43	0.17	0.18	0.14	0.11	0.13
II. Average Monthly Change	4.43	0.86	2.15	1.08	2.00	1.00
III. Range over average price	2.71	0.73	0.72	0.58	0.33	0.33
IV. Likelihood ratio test (all years, k=2)			5.	82		
PHILADELPHIA COFFEE, 1877-87 (monthly)						
I. Coefficient of variation	0.19	0.13	0.11	0.10	0.03	0.07
II. Average Monthly Change	0.34	0.36	0.30	0.38	0.16	0.28
III. Range over average price	0.73	1.36	0.41	0.42	0.15	0.20
IV. Likelihood ratio test (all years, k=2)			2.	40		
NYC SUGAR, 1909-19 (monthly)						
I. Coefficient of variation	0.13	0.22	0.16	0.15	0.04	0.05
II. Average Monthly Change	0.17	0.30	0.20	0.30	0.10	0.23
III. Range over average price	0.64	1.42	0.65	0.57	0.11	0.17
IV. Likelihood ratio test (all years, k=2)			4.	29		
NYC EGGS, 1920-30 (monthly)						
I. Coefficient of variation	0.35	0.22	0.29	0.21	0.30	0.21
II. Average Monthly Change	5.76	3.49	5.09	3.44	4.60	4.15
III. Range over average price	1.35	0.85	0.92	0.80	0.90	0.59
IV. Likelihood ratio test (all years, k=2)			2.	76		
NYC BUTTER, 1920-30 (monthly)						
I. Coefficient of variation	0.19	0.12	0.15	0.09	0.13	0.11
II. Average Monthly Change	2.83	2.05	2.71	2.08	2.48	2.12
III. Range over average price	0.82	0.53	0.47	0.33	0.39	0.34
IV. Likelihood ratio test (all years, k=2)			2.	21		
NYC RUBBER, 1921-31 (monthly)						
I. Coefficient of variation	0.75	0.58	0.63	0.33	0.39	0.07
II. Average Monthly Change	3.69	1.28	5.13	1.73	10.42	1.63
III. Range over average price	2.82	1.84	2.03	0.92	0.96	0.19
IV. Likelihood ratio test (all years, k=2)				81		
CHICAGO SOYBEANS, 1932-9 (monthly)						
Coefficient of variation	0.38	0.30	0.30	0.30	0.26	0.20
II. Average Monthly Change	0.08	0.07	0.10	0.07	0.07	0.07
III. Range over average price	1.32	1.17	1.15	1.10	0.60	0.56
IV. Likelihood ratio test (all years, k=2)				06		
BOMBAY LINSEED, 1952-60 (monthly)						
L. Coefficient of variation	0.11	0.06	0.12	0.06	0.09	0.06
II. Average Monthly Change	2.48	1.70	2.42	1.83	2.89	2.33
III. Range over average price	0.41	0.27	0.42	0.26	0.28	0.21
IV. Likelihood ratio test (all years, k=2)				49	0120	
			<u>a</u> , ia		a: 16	
Significant at the 10% level			Significant at	the 1% level	Significant at	the .1% level

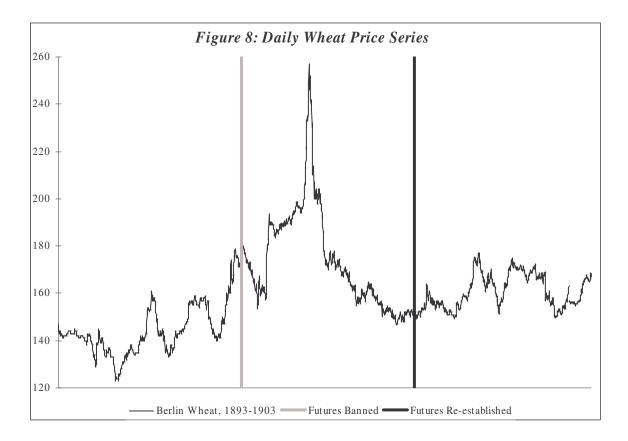
#### TABLE 1: PRICE VOLATILITY IN EIGHT MARKETS BEFORE & AFTER THE ESTABLISHMENT OF FUTURES MARKETS

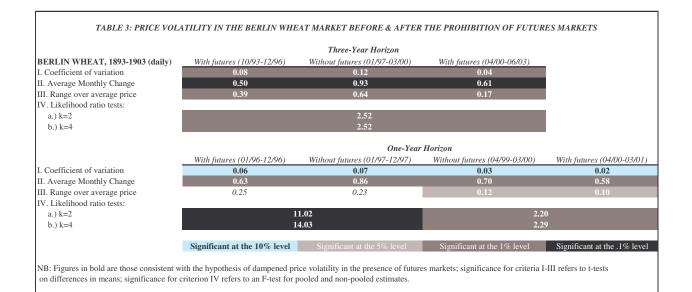
NB: Figures in bold are those consistent with the hypothesis of dampened price volatility in the presence of futures markets; significance for criteria I-III refers to t-tests on differences in means; significance for criterion IV refers to an F-test for pooled and non-pooled estimates.



	5 YEARS		3 YEARS		1 YEAR	
CHICAGO ONIONS, 1953-63 (monthly)	With futures	Without futures	With futures	Without futures	With futures	Without future.
. Coefficient of variation	0.54	0.40	0.48	0.43	0.36	0.59
I. Average Monthly Change	27.90	51.68	30.69	48.69	26.25	72.92
II. Range over average price	2.66	1.80	2.20	1.89	0.97	1.78
IV. Likelihood ratio test (all years, k=2)	3.07					
	Significant at the 10% level		Significant at the 5% level		Significant at the 1% level	

to t-tests on differences in means; significance for criterion IV refers to an F-test for pooled and non-pooled estimates.





	E I 1007	E I 1007	E 4 11 1000	E 4 11.1004	
	From January 1896	From January 1897	From April 1899	From April 1900	
	to December 1896	to December 1897	to March 1900	to March 1901	
Berlin	0.06	0.07	0.03	0.02	
Liverpool	0.12	0.11	0.02	0.03	
New York City	0.12	0.10	0.04	0.05	